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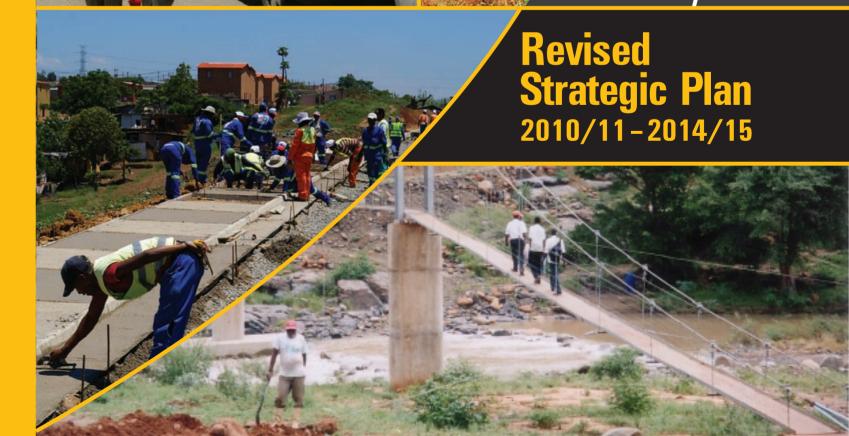
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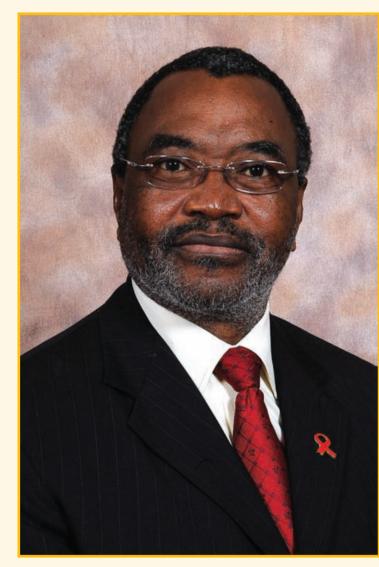
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Mr T.W. Mchunu MEC for Transport, Community Safety & Liaison



# KwaZulu-Natal DEPARTMENT OF TRANSPORT Revised Strategic Plan

for the fiscal years 2010/11 - 2014/15







The fourth democratic elections held on 22 April 2009, ushered in a new electoral mandate which defines the strategic objectives and targets of government for the period 2010 to 2014. The strategic focus of this framework relates in particular to the understanding that, economic growth and development, the creation of decent work on a large scale, the investment in quality education and skills development are central to the present government's term of office.

In his 2010 State of the Nation Address his Excellency the President of the Republic of South Africa Mr Jacob Gedleyihlekisa Zuma said: "When this administration came into office last year, we undertook to work harder to build a strong developmental state. We said it would be a state that responds to the needs and aspirations of the people, and which performs better and faster. This year, 2010, shall be a year of action. The defining feature of this administration will be that it knows where people live, understands their needs and responds faster. Government must work faster, harder and smarter".

Mr. President, we commit this department's political head, staff and all its stakeholders that we shall indeed work faster, harder and smarter as we build roads and bridges, provide safe integrated public transport systems, manage traffic and safety of all our road users. Our strategic plan and annual performance plans will articulate the mandates of the government of the day for implementation by the department in its entirety.

One is mindful of the challenges experienced with regards to the maintenance backlog of our ageing Provincial Road Network, largely attributed, to the life span of our roads as well as the increased traffic volumes. Our strategy moving forward should solicit ways of finding solutions of the state we find ourselves in both financially and practically so as to ensure that we play our rightful place in making the government's strategic focus attainable.

The Department must bring on board municipalities in its land use and integrated transport plans. This is crucial so that we can achieve synergy as government whilst also avoiding potential conflicts which are prevalent particularly in the public transport sector leading to loss of innocent lives on our roads. As municipalities build malls, and other amenities, transportation matters should be central in this kind of planning.

The thorny bus subsidy issue needs to be addressed swiftly so as to ensure that commuters are able to afford public transport while also enjoying an efficient service. In the same vein, mechanisms must be found to ensure that the subsidy is not a privilege of a few dominant contractors.

The Department needs to revive its road safety education strategy in order to come up with best possible solutions of eliminating crashes and fatalities on our roads. This should take on board the communities, the driving schools themselves, schools, including road safety engineering. The manner in which our road infrastructure is designed or engineered, also demands a shift towards safety standards that accommodates all road users, pedestrians, cyclists and motorists alike.

As we educate our communities, enforcement must kick in where road users disobey the rules of the road. Road users must fully understand that, KwaZulu-Natal Alufakwa Lubuya Nesaphulamthetho!

To be true to the spirit of our democratic values, it is important that this department recognises our most valuable assets, who are our people, both internally and externally. To that end, we need to implement skills development, ensure a good working environment and comply with employment policies of the government of the day. We need to step up broad based black economic empowerment so that it benefits the broader section of our people such as the youth, women and people with disabilities. Linking initiatives of this nature with skills development will enable the realisation of decent work opportunities.

This period of governance demands that we contribute our fair share towards the attainment of the United Nations Millennium Development Goals together with South Africa, Africa and further afield.

I thank you.

Mr T.W. Mchunu

(Executive Authority of KwaZulu-Natal

Department of Transport)

#### **OFFICIAL SIGN-OFF**

It is hereby certified that this revised Strategic Plan:

- Was developed by the management of the KwaZulu Natal Department of Transport under the guidance of the Honourable MEC, Mr TW Mchunu.
- Takes into account all the relevant policies, legislation and other mandates for which the KwaZulu Natal Department of Transport is responsible.
- Has been revised so that the Programme and Sub Programme structure has been re-aligned to the new Sector agreed Programme and Sub Programme structure.
- Accurately reflects the strategic goals and objectives which the KwaZulu Natal Department of Transport will endeavour to achieve over the period 2010-2014.

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**Executive Authority** 

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## PART A: STRATEGIC OVERVIEW

## 1. Vision

The KwaZulu-Natal Department of Transport's vision is:

#### "PROSPERITY THROUGH MOBILITY".

This means that all activities of the department and, the manner in which the department delivers services to communities, will increase the wealth and quality of life of all the citizens of the Province.

#### 2. Mission

While delivering on our mandate and addressing the developmental needs of our province, we will strive to provide the public with a road transportation system that is:

- safe;
- integrated;
- regulated;
- affordable, and
- accessible.

## 3. Values

The values of the department emanate from the Batho Pele principles. The department's values are:

- Teamwork
- Innovation
- People first
- Hard work, efficiency, and recognition of our staff
- Good Governance.

CORE VALUES / PRINCIPLES – DEPARTMENT OF TRANSPORT		
Teamwork	We will promote consultation, an open door policy and communication in our activities to ensure teamwork.	
Innovation	We will continuously explore new methods to innovate, improve and fast track service delivery.	
People first	We remain committed to providing the best service to our citizens in a humble and respectful manner.  People will be treated without prejudice or discrimination through customer care and consultation.	
Hard work, efficiency, and recognition of our staff	We will continue to motivate our staff to work hard and efficiently through recognition while providing service excellence at all times.	
Good governance	Facilitate an inclusive government and an integrated society that contributes to departmental activities and programmes while ensuring integrity and accountability, and trustworthiness.	

## 4. Legislative and other mandates

#### 4.1 Constitutional mandates

The following sections of the Constitution are relevant to the Department:

- 4.1.1 **Chapter 2** This Chapter deals with the Bill of Rights and the department will have to ensure that the necessary steps are undertaken to ensure that these rights are not compromised.
- 4.1.2 **Chapter 3** This Chapter deals with co-operative government and intergovernmental relations. The department will have to ensure that we observe and adhere to the principles in this Chapter and that we conduct our activities within the parameters of this Chapter.
- 4.1.3 **Chapter 6** As a public institution, the department will have to report to the Provincial Legislature as and when required.
- 4.1.4 **Chapter 10** As a public institution, the department will have to ensure that it is administered in according with the provisions of this Chapter which deals with public administration.
- 4.1.5 **Chapter 13** As a public institution, the department will have to ensure that it is administered in according with the provisions of this Chapter which deals with financial matters.
- 4.1.6 **Schedule 4** This section sets out the areas of provincial legislative competence.

#### 4.2 Legislative mandates

The department's core functions are mandated by the following key legislation:

NO	NAME OF LEGISLATION	MANDATE
4.2.1	Administrative Adjudication Of Road Traffic Offences, 1998 (Act No. 46 of 1998)	This Act provides for the promotion of road traffic quality by providing for a scheme to discourage road traffic contraventions, to facilitate the adjudication of road traffic infringements, to support the prosecution of offences in terms of the national and provincial laws relating to road traffic, and implement a points demerit system; to provide for the establishment of an agency to administer the scheme; to provide for the establishment of a board to represent the agency.
4.2.2	Broad-Based Black Economic Empowerment Act, 2003 (Act No. 53 of 2003)	This Act allows for the establishment of a legislative framework for the promotion of black economic empowerment.



NO	NAME OF LEGISLATION	MANDATE
4.2.3	Cross-border Road Transport Act, 1998 (Act No. 4 of 1998)	This Act provides for co-operative and co-ordinated provision of advice, regulation, facilitation and law enforcement in respect of cross-border road transport by the public and private sectors.
4.2.4	Intergovernmental Relations Framework Act, 2005 (Act No.13 of 2005)	This Act provides for a framework for the national government, provincial governments and local governments to promote and facilitate intergovernmental relations; to provide for mechanisms and procedures to facilitate the settlement of intergovernmental disputes.
4.2.5	KZN Provincial Roads Act, 2001 (Act No.4 of 2001)	This Act provides for the transformation, restructuring, establishment and control of the KwaZulu-Natal provincial road network.
4.2.6	KZN Public Transport Act, 2005 (Act No.3 of 2005)	This Act provides for the transformation and restructuring of the public transport system in the Province of KwaZulu-Natal; to develop and implement provincial public transport policy; to provide for an effective institutional framework; to facilitate the development and provision of public transport for all communities; to enhance the quality of life of historically disadvantaged communities through improved mobility and access to transport services; to provide for transparency in the development and implementation of provincial public transport policies and practices; to bring about effective regulation and enforcement of the public transport system; to substitute provincial arrangements for matters dealt with in Chapter 3 of the National Land Transport Transition Act, 2000 (Act No. 22 of 2000), within the framework of prevailing national land transport policy.
4.2.7	KZN Road Traffic Act, 1997 (Act No.7 of 1997)	This Act mandates the MEC to make determinations in respect of traffic and licensing matters, where these are within provincial competence.
4.2.8	National Land Transport Act, 2009 (Act No. 5 of 2009)	The Act is intended to finalise matters of land transport transformation and further clarify roles and responsibilities for different spheres of government. It mandates the MEC to give guidance and support on matters of land transport and further establish appropriate institutions.
4.2.9	National Road Traffic Act, 1996 (Act No. 93 of 1996)	This Act provides for road traffic matters which shall apply uniformly throughout the Republic.
4.2.10	Occupational Health and Safety Amendment Act, 1993 (Act No. 181 of 1993)	This Act provides for the health and safety of persons at work and for the health and safety of persons in connection with the use of plant and machinery; the protection of persons other than persons at work against hazards to health and safety arising out of or in connection with the activities of persons at work; to establish an advisory council for occupational health and safety.
4.2.11	Preferential Procurement Policy Framework Act, 2000 (Act No. 5 of 2000)	This Act provides a framework for the implementation / development of preferential procurement policies in order to provide for the protection or advancement of persons disadvantaged by unfair discrimination.



NO	NAME OF LEGISLATION	MANDATE
4.2.12	Promotion of Access to Information Act, 2000 (Act No. 2 of 2000)	This Act gives effect to the constitutional right of access to any information held by the State and any information that is held by another person and that is required for the exercise or protection of any rights.
4.2.13	Promotion of Administrative Justice Act, 2000 (Act No. 3 of 2000)	This Act gives effect to the right to administrative action that is lawful, reasonable and procedurally fair and to the right to written reasons for administrative action as contemplated in section 33 of the Constitution of the Republic of South Africa, 1996; and to provide for matters incidental thereto.
4.2.14	Public Finance Management Act, 1999 (Act No.1 of 1999)	This Act allows for the regulation of financial management in the Department so as to ensure that all revenue, expenditure, assets and liabilities are managed efficiently and effectively and to provide for the responsibilities of persons entrusted with financial management in the Department.
4.2.15	Public Service Act, 1994 (Act No. 103 of 1994) and Regulations	This Act provides for the organisation and administration of the public service of the Republic, the regulation of the conditions of employment, terms of office, discipline, retirement and discharge of members of the public service.
4.2.16	Road Traffic Act, 1989 (Act No. 29 of 1989)	This Act provides for road traffic matters which shall apply uniformly throughout the Republic of South Africa
4.2.17	Road Traffic Management Corporation Act, 1999 (Act No. 20 of 1999)	This Act was approved by Parliament and enacted in 1999 with the aim of establishing the Corporation to pool powers and resources and to eliminate the fragmentation of responsibilities for all aspects of road traffic management across the various levels of Government. It provides the Corporation with it's mandate, namely to act in the public interest, aim for co-operative and co-ordinated strategic planning, regulation, facilitation and law enforcement in respect of road traffic matters by the national, provincial and local spheres of government and also allows for the collection of fees by the said Corporation to fund all the aforementioned initiatives, including the NaTIS.
4.2.18	The Constitution of the Republic of South Africa, 1996 (Act No. 108 of 1996)	This Constitution is the supreme law of the Republic; law or conduct inconsistent with it is invalid, and the obligations imposed by it must be fulfilled.
4.2.19	The Construction Industry Development Board Act, 2000 (Act No. 38 of 2000)	This Act provides for implementation of an integrated strategy for the reconstruction, growth and development of the construction industry.
4.2.20	Urban Transport Act, 1977 (Act No. 78 of 1977)	This Act promotes the planning and provision of adequate urban transport facilities; for the purpose to provide for the establishment of certain transport funds, metropolitan transport areas and metropolitan transport advisory boards and for the preparation and implementation of urban transport plans.



## 4.3 Policy and programme mandates

The Department's core functions are informed by the following:

NO	NAME OF POLICY	MANDATE
4.3.1	Accelerated and Shared Growth Initiative for South Africa (AsgiSA) (2004)	The document seeks to deal with the constraints that inhibit economic growth and allows for the Department to develop macro-economic interventions to accelerate growth and ensure social inclusion.
4.3.2	Draft Non-Motorised Transport Policy, November 2008	The draft policy provides a framework for all matters connected with non-motorised transport.
4.3.3	Final Draft National Scholar Transport Policy, 2009	The policy provides a single framework and an enabling environment for government and other stakeholders to address scholar transport challenges. It also outlines the implementation framework for scholar transport which will assist government and relevant stakeholders to effectively render an improved scholar transport service throughout the country.
4.3.4	Growth, Employment and Redistribution: A Macro-economic Strategy (GEAR), (June 1996)	Provides a strategy for rebuilding and restructuring the economy
4.3.5	Integrated Sustainable Rural Development Strategy, November 2005	The Integrated and Sustainable Rural Development Strategy (ISRDS) is designed to realise a vision that will "attain socially cohesive and stable rural communities with viable institutions, sustainable economies and universal access to social amenities, able to attract and retain skilled and knowledgable people, who are equipped to contribute to growth and development".
		A strategic objective of the ISRDS is "to ensure that by the year 2010 the rural areas would attain the internal capacity for integrated and sustainable development".
4.3.6	KZN White Paper on Freight Transport Policy (October 2004)	The document informs on broad issues affecting all applicable modes of transport, that is, road, rail, pipelines, air and maritime transport.
4.3.7	Local Roads For Rural Development In Kwazulu-Natal, March 1997	The provision of local roads to serve rural communities which were neglected in the past is an initiative of the KwaZulu-Natal Department of Transport. The objective of this initiative is through the provision of road infrastructure to facilitate and provide opportunities for the social and economic development of rural populations.



NO	NAME OF POLICY	MANDATE
4.3.8	Moving South Africa: A Transport Strategy for 2020 (1999)	The Moving South Africa project (MSA) provides a transport strategy for the country over the next 20 years. It informs of the strategic action that extends the short to medium-term policy formulation documented in the Transport White Paper into a long-term strategic formulation embodying the sets of trade-offs and choices necessary to realise the vision as set out in the White Paper which is "provide safe, reliable, effective, efficient and fully integrated transport operations and infrastructure which will best meet the needs of freight and passenger customers at improving levels of service and cost in a fashion which supports government strategies for economic and social development whilst being environmentally and economically sustainable."
4.3.9	National Freight Logistics Strategy (October 2005)	This report is a follow-up to the "Moving South Africa" document. It seeks to build on the world class infrastructure and operations we have in some areas of the system, while setting a clear framework for addressing system and mesolevel challenges that constrain other areas of the freight system. It sets the strategic framework for institutional reform and industrial structuring that will ensure a more efficient freight system that allows greater system access to current marginalised service providers and cargo owners.
4.3.10	National Land Transport Strategic Framework (NLTSF), 2006-2011 (July 2006)	This National Land Transport Strategic Framework (NLTSF) is a legal requirement in terms of Section 21 of the National Land Transport Transition Act (No. 22 of 2000) (NLTTA). It embodies the overarching, national five-year (2006 to 2011) land transport strategy, which gives guidance on transport planning and land transport delivery by national government, provinces and municipalities for this five-year period.
4.3.11	National Road Safety Strategy, 2006 Onwards	The framework set out strategies for addressing and improving road safety.
4.3.12	Provincial Growth and Development Strategy, 2005	<ul> <li>The aims of the PGDS are to:</li> <li>Develop a framework for the future direction of policy and strategy development;</li> <li>Outline strategic interventions, goals and targets to direct development and planning initiatives; and</li> <li>Ensure a common vision and co-ordinated action by government and partners in implementation.</li> <li>The PGDS provides strategic direction based on key provincial priorities that address the social needs of the people and the realisation of the economic growth potential of the province.</li> </ul>
4.3.13	Provincial Spatial Economic Development Strategy, October 2006	The provincial Government has developed its own Growth and Development Strategy, which is closely aligned to both the Millennium Development Goals and national development goals. The PGDS is essentially a tool through which the provincial government can address the legacies of the apartheid space economy, promote sustainable development and ensure poverty eradication and employment creation.



NO	NAME OF POLICY	MANDATE
4.3.14	Public Transport Strategy and Action Plan, 2007	The Public Transport Strategy has two key thrusts: Accelerated Modal Upgrading and Integrated Rapid Public Transport Networks. Accelerated Modal Upgrading refers to the current initiatives to transform bus, taxi and rail service delivery in the short to medium term. Integrated Rapid Public Transport Networks pertains to the upcoming Action Plan's focus on implementing high quality Phase 1 networks of Rail Priority Corridors and Bus Rapid Transit Corridors in especially the 6 metro cities.
4.3.15	Reconstruction and Development Programme (1994)	The policy framework is a coherent socio-economic document that seeks to mobilise the country's resources toward the final eradication of the results of apartheid and the building of a democratic, non-racial and non-sexist future. It represents a vision for the fundamental transformation of South Africa.
4.3.16	Road Infrastructure Strategic Framework for South Africa (RISFSA) (October 2006)	The Strategic Framework is intended to be an embodiment of roads policy in South Africa and a blueprint for roads development planning and provision by all roads authorities. It contains the principles that are embodied in sector and government level policies that seek to bridge the economic divide through the integration of first and second economies i.e. emphasising the need to maintain good quality strategic economic road infrastructure while elevating the profile of social infrastructure; promoting the integration of transport planning with broader economic and social spatial and land use planning; maximising skills development and employment creation potential; while ensuring sustainability and harmony with the environment.
4.3.17	Rural Transport Strategy for South Africa 2007	The rural transport strategy is seen as a stimulant to social development and economic growth of rural areas, which would in turn grow the economic resource of district municipalities. The strategy calls for the Rural Transport Service; this includes services provided by users themselves (e.g. head loading, private vehicular transport) and by operators of all modes of motorised and non-motorised transport, and the promotion of non-motorised and intermediate modes of transport.
4.3.18	The Medium Term Strategic Framework, A Framework to Guide Government's Programme in the Electorate Mandate period (2009-2014)	The MTSF is a statement of intent identifying the development challenges facing South Africa and outlining the medium-term strategy for improvements in the conditions of life of South Africans and for our enhanced contribution to the cause of building a better world.
4.3.19	The National Spatial Development Perspective (2006)	The framework contains a set of principles and mechanisms for guiding infrastructure investment and development decisions.
4.3.20	White Paper on National Transport Policy, 1996	The policy document provides a basis for transport to play a more strategic role in social development and economic growth.
4.3.21	Green Paper on National Strategic Planning, 2009	The Green Paper on National Strategic Planning is a discussion document that outlines the tasks of the national planning function, broadly defined. It deals with the concept of national strategic planning, as well as processes and structures. It sets out an institutional framework for planning and describes the outputs of planning.

#### 4.4 Relevant court rulings

4.4.1 <u>McIntosh v Premier of the Province of KwaZulu-Natal and Another (632/2007) [2008]</u> ZASCA 62; 2008 (6) SA 1 (SCA); [2008] 4 All SA 72 (SCA) (29 May 2008)

In terms of this matter the department is compelled to conduct routine inspections and maintenance of the road network.

#### 4.5 Planned policy initiatives

The core functions of the department are to:

- Construct, maintain and repair the provincial road network;
- Plan, regulate and provide an integrated transportation system; and
- Manage road traffic.

As a means to deliver services to the communities of the Province in keeping with government's electoral mandate the government of the Province of KwaZulu-Natal has identified 12 provincial strategic priorities as focus areas. These are as follows:

NO.	PROVINCIAL STRATEGIC PRIORITY/OUTCOME
1.	Improved quality of basic education
2.	A long and healthy life for all South Africans
3.	All people in South Africa are safe and feel safe
4.	Decent employment through inclusive economic growth
5.	Skilled and capable workforce to support an inclusive growth path
6.	Efficient, competitive and responsive infrastructure network
7.	Vibrant, equitable, sustainable rural development communities contributing to food security to all
8.	Sustainable human settlements and improved quality of household life
9.	Responsive, accountable, effective and efficient local government system
10.	Protect and enhance our environmental assets and natural resources
11.	Create a better South Africa, and a better World
12.	An efficient, effective and development oriented Public Service and an empowered, fair and inclusive citizenship

The department has thus identified priorities 3, 4, 6 and 7 as areas we can focus on within our core functions. Hence our policies will give priority to the following:

- 4.5.1 Road Safety The department will focus on safety matters involving all transport users with particular attention to pedestrian safety, young road users, community involvement and public transport safety.
- 4.5.2 <u>Rural Development</u> The department will continue with programmes like Operation kuShunquthuli and related activities in support of rural development through the provision of access in rural areas of road infrastructure development such as; the building of access roads, pedestrian and vehicle bridges; and the facilitation of public transport services.
- 4.5.3 <u>Job Creation and Decent Work</u> The department remains committed to poverty alleviation and job creation in the Province through the labour programmes like Zibambele and EPWP.



## 5. Situational analysis

In 1994 the KwaZulu-Natal Department of Transport inherited a primary road network for which maintenance had been under-funded for several decades. South Africa's remarkable economic growth since 1994 has put our primary network under new pressure, especially as KwaZulu-Natal is the most critical link in South Africa's global supply chain.

KwaZulu-Natal's primary road network is of strategic importance to sustain South Africa's competitiveness in global markets. KwaZulu-Natal has two of the largest ports in the country that together handle some 75% of South Africa's cargo tonnage and account for 80% of its imports and exports. It is a national priority to develop an efficient freight system in support of a value added export economy. The fact that KwaZulu-Natal has the second highest number of road tolls in the country has put added pressure on our Provincial Road Network.

Furthermore, apartheid's separate development policies resulted in citizens living without adequate road access. Disadvantaged communities required road access as a priority if they were to be assisted to realise their social and economic potential. With minimal households in the province having access to a car, public transport is the main mode of motorised travel in the province. Despite this the majority of households in the province find that public transport is either not available or too far away.

Added to this, public transport costs more than 10% of household incomes for 35% of households in the province and over 60% of households earning less than R500 per month spend more than 20% of their income on transport. Quite clearly access to affordable public transport is essential for the majority of people in the province to realise their social and economic potential.

The province is also faced with challenges with regard to road safety especially in respect of road user attitudes and behaviour. The impact on the loss of life and the potentially devastating effects on family and the economy place added pressure on the need for increased education and enforcement.

#### 5.1 Performance environment

#### **Transport Infrastructure**

The challenge facing the Department of Transport since 1994 has been to remedy road network inequalities that arose out of the apartheid government policy of separate development, while at the same time maintaining the primary road network at an appropriate level.

The road network assessment indicates a huge backlog in terms of maintenance and construction needs. Limited funding makes it difficult to deal with the backlog as quickly and expediently as possible. The department's lifecycle management plan for the minimum equity provincial road network is under funded by at least R2,2 billion on annual maintenance, and approximately R2,4 billion is required per annum to address the construction backlogs. However as the current budget is inadequate to address the minimum annual maintenance, the backlog increases every year and at least R2 billion is required per annum to address this over a 10 year period.



These shortfalls highlight that the roads have exceeded their lifespan and are leading to increasing litigation due the increasing poor conditions of the road network due to the inadequate funding levels. This inadequate funding levels for road infrastructure created a condition whereby the department consciously chose to fund a road programme that would minimise the further deterioration of the primary road network while at the same time maximise the allocations needed to provide isolated rural communities with appropriate access. At the same time a conscious decision was taken to promote a proper awareness of the importance of road investments for the development of South Africa's economy.

To achieve this, the department has committed itself to the provision of a balanced road network and non-motorised transport infrastructure that is equitable, sustainable and will maximise social and economic development where it is currently needed most and is in line with the Provincial Growth and Development Strategy and the Provincial Spatial Economic Development Strategy.

The department has worked diligently to restructure its organisation and revolutionise the way it executes its mandate. The department is now providing an effective, professional and consultative service to those previously disadvantaged and has created numerous job opportunities and an enabling environment for the emergence of the small enterprise sector, particularly in rural areas. The department has also adopted a data driven approach to prioritising road investments that is both consultative and proactive.

The availability of raw materials, specifically gravel of a quality acceptable for use as a riding surface, places a significant challenge on the department's ability to keep the cost of road construction and maintenance down.

#### **Public and Freight Transport**

The Public Transport challenge facing the department since 1997, when this function was devolved from the National sphere, has been the normalisation of an industry that had operated in a largely unplanned, unregulated and un-enforced environment characterised by violent conflict between government and operators and between operators themselves. The result of this is an industry which has an innate distrust of government and each other. It often operates in an unsustainable manner and often does not look after the interests and needs of the travelling public.

Due to this service delivery environment the department has had to first rebuild trust between the industry and government and within the industry. The violence in the industry was a symptom of a lack of health in the industry. The reduction of violence could not be achieved through enforcement alone but through the re-establishment of planning, regulation and enforcement in partnership with the industry in order to bring about development and empowerment. This has been a long process which has met with many setbacks.

The transformation of the bus sector remains a top priority for government and subcontractors in this sector need to be empowered so that they may function independently of established contractors.

The freight transport challenge facing the department is the significant increase of freight transport due to the movement of freight from rail to the road network. KwaZulu-Natal is the freight transport spine for South Africa's export driven economy. Millions of tons of road freight annually use the corridor between Johannesburg and Durban providing access to the South African ports.



The impact of this movement of freight on the provincial economy is enormous both in terms of income generated and damage done to the provincial road network. The challenge for the department is to formulate a structured provincial approach to freight transport in order to reduce the negative impact of road freight overloading on the road system whilst promoting BEE and development in a deregulated industry.

The development of the King Shaka International Airport, the Dube Trade Port and the expansion of the Durban Harbour are major developments which will have a significant impact on transport movement in the province. The challenge for the department will be to develop strategies and plans to ensure that provincial infrastructure can adequately serve these developments whilst ensuring that negative impacts of such developments on the provincial road network are minimised.

#### **Traffic Management and Road Safety**

Road safety matters demand a collective approach by all people in the Province. Each role player must promote road safety especially as it has a ripple effect on a number of sectors. People who are hurt on our roads end up in hospitals consuming health resources with no planned forewarning. People who die on roads end up impacting on social development through disability grants, orphans grants, etc. The economic security of families are impacted upon when breadwinners are left dead, disabled or injured on our roads.

The challenge facing the department with regard to traffic management is ensuring the safe and efficient operation of the road network. With the recovery of the South African economy since 1994 and the deregulation of the road freight industry in the 1980s, the growth of freight and passenger trips on the road network in the province has grown significantly. Although the recent growth of traffic has been less severe due to the recent economic downturn there has been a marked increase in traffic over the last 5 years.

Overloading and speeding have become a way of life for many South Africans. This poses a major challenge to the department. Thanks to concerted enforcement and educational campaigns these challenges are being addressed. The need for the declaration of road traffic enforcement as an essential service would assist greatly in improving on these gains made.

Pedestrian deaths on the road form a high percentage of all road deaths. This is an unacceptable situation and a rather difficult challenge. With the majority of trips in rural areas being by foot there are significant numbers of pedestrians using the road network. Pedestrians need no license to use the road and so very few of them know the rules of the road.

Clearly the challenge in ensuring a consistent and sustained decrease in accidents is developing an integrated engineering, enforcement and educational strategy on a province-wide basis based on identified needs in a consultative and data driven manner.

The department's strategic plan is informed by these environmental constraints and the department's strategic objectives attempt to provide an environment where these negative factors can be removed and service delivery is not constrained by them.

#### 5.2 Organisational environment

Integrated planning and service delivery is a central policy of government. The organisational environment in which such integration should occur is highly constrained by a lack of skills and capacity in all spheres of government, a lack of alignment of the planning programmes of the provincial and municipal spheres and a lack of clarity with regard to the allocation of functions and related funding between the spheres of government.

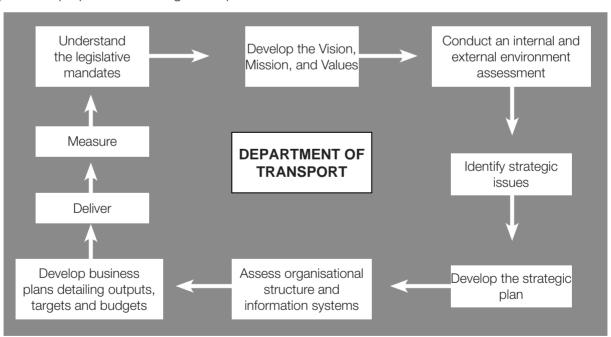
Within the department's organisational environment the major challenge that exists is in respect of human resource constraints. The availability of sufficiently skilled technical, engineering, professional and managerial staff in the marketplace willing to work for government has meant that the department has had to be innovative in ensuring that the professional and managerial skills required for delivery are available.

The outsourcing of certain professional functions where skills are lacking in the department has greatly assisted in ensuring delivery. The department has a programme for developing skills within the organisation but retention of high calibre staff is extremely difficult. Added to this, the HIV/AIDS pandemic has a negative impact on the skilled staff of the department.

The organisational structure of the Department is illustrated as Annexure A.

## 5.3 Description of the strategic planning process

This five-year strategic plan is the culmination of continual planning in the department. The strategic plan was prepared according to the process outlined below.



During July 2009, an executive management strategic planning session was held to define the direction of the department during the course of the next five financial years (2010 to 2014). A departmental workshop including all managers was held, where the draft 5 year strategic plan was discussed. At this session the strategic goals and objectives of the department were confirmed. This revised Strategic Plan has incorporated that changes due to the new aligned budget programme structure.



# 6. Strategic goals of the department/public entity

The department's strategic goals are summarised as follows:

1.	Provide access and mobility within the province
2.	Effective management of the transport infrastructure network
3.	Promote an integrated land transport system
4.	Promote a safe road environment

Strategic Goal 1	Provide access and mobility within the province
Goal Statement	The department seeks, in the spirit of cooperative governance, to plan and provide access roads and bridges (including pedestrian bridges) to communities particularly the previously marginalised rural areas with the aim of improving the quality of lives of our people thereby striving to achieve an equitable, balanced road network.
Justification	To ensure access and mobility to communities
Links	<ul> <li>Poverty alleviation</li> <li>Creation of decent jobs</li> <li>Support economic development</li> <li>Access to community facilities, i.e. health, education, agricultural, housing etc.</li> </ul>

Strategic Goal 2	Effective management of the transport infrastructure network
Goal Statement	The department seeks to plan, design, construct, repair and maintain a balanced transport network that supports the Provincial Growth and Development Strategy and the Provincial Spatial Economic Development Strategy thereby promoting economic and social development of the Province.
Justification	To support economic and social development in the Province
Links	Road infrastructure is the backbone of all economic and social development activity in the Province  • Provincial Growth and Development Strategy (PGDS)  • Provincial Spatial Economic Development Strategy (PSEDS)

Strategic Goal 3	Promote an integrated land transportation system	
Goal Statement	The department seeks to create a well managed, integrated land transportation system, incorporating all modes of transport, both public and private, that is accessible to all people of the Province	
Justification	<ul> <li>Provide easy and seamless travel for the people of the Province</li> <li>Integrate different modes of transport</li> <li>Provision of transport to employment and social services</li> </ul>	
Links	<ul> <li>Provision of transport to employment and social services</li> <li>Speeding up growth and transforming the economy         <ul> <li>Development of Public Transportation Infrastructure</li> <li>Provision of Public transport services</li> </ul> </li> <li>Rural public transport</li> <li>Safety</li> </ul>	



Strategic Goal 4	Promote a safe road environment	
Goal Statement	We seek to provide a safe, regulated road environment for all road users (drivers, passengers, commuters, pedestrians and goods) through Education, Enforcement, Engineering and Evaluation	
Justification	To save lives by reducing accidents	
Links	<ul><li>Access to communities and facilities</li><li>Safety</li></ul>	

# **PART B: STRATEGIC OBJECTIVES**

The department has re-aligned its Programme and Sub Programme structure to the Sector agreed Programme and Sub Programme structure as shown in the table below:

Programme	Sub-programme		
1 Administration	1.1	Office of the MEC	
	1.2	Management of the Department	
	1.3	Corporate Support	
	1.4	Departmental Strategy	
2 Transport	2.1	Programme Support Infrastructure	
Infrastructure	2.2	Infrastructure Planning	
	2.3	Infrastructure Design	
	2.4	Construction	
	2.5	Maintenance	
3 Transport 3.1 Programme Support Operations		Programme Support Operations	
Operations	3.2	Public Transport Services	
	3.3	Transport Safety and Compliance	
	3.4	Transport Systems	
	3.5	Infrastructure Operations	
4 Transport	4.1	Programme Support Regulation	
Regulation	4.2	Transport Administration and Licensing	
	4.3	Operator Licence and Permits	
	4.4	Law Enforcement	
5 Community Based Programme Support Community Based 5.1 Programme Support Community Based 5.2 Community Development		Programme Support Community Based	
		Community Development	
	5.3	Innovation and Empowerment	
	5.4	EPWP Co-ordination and Monitoring	

## 7. Programme 1 : Administration

The purpose of this programme is to provide the department with the overall management and administrative, strategic, corporate support and financial services in order to ensure that it delivers on its mandate in an integrated, efficient, effective and sustainable manner.

## 7.1 Strategic objectives

	Strategic Objective	Linkage to Strategic Goals
1	Policy development	Goals 1, 2, 3 and 4

Strategic Objective 1	1 Policy development	
Objective Statement	The department will follow fair processes and undertake consultation in activities related to policy development and strive for ongoing monitoring and evaluation with 100% of policies being reviewed to promote service delivery, sound human resource management practices, human resource development (12,500 staff trained) and employment equity (54% women in the department, 50% women in Senior Management, 2% disabled in the department).	
Baseline <sup>1</sup>	10% of policies reviewed (37%) 1,522 Women employed 50% (18) Women in Senior Management (0.5%) 21 Disabled employees (4,225 staff trained)	
Justification	<ul> <li>Sound policies and procedures</li> <li>Improved service delivery</li> <li>Value for money</li> <li>Legislative compliance</li> <li>Integrated planning</li> <li>Creating and sustaining a workforce that is skilled, informed, efficient, developed, healthy and representative</li> </ul>	
Links	<ul> <li>Co-operative governance</li> <li>Economic and social development</li> <li>Community needs</li> <li>Government's mandates</li> <li>Education and skills for all</li> <li>Safer communities</li> <li>Creating decent work</li> <li>Development and empowerment of staff</li> <li>Education and skills for all</li> </ul>	

#### 7.2 Resource considerations

#### **Key staff trends**

In the past few years, the department has been faced with challenges in respect of recruiting and retaining staff with the necessary skills, competencies, educational requirements and experience

1. Department of Transport Annual Report, 2008/2009.



in the technical and engineering fields. The situation has been exacerbated by the higher salaries that are offered in the private sector and municipalities that have attracted staff with these skills and competencies and lead to high staff resignations. The introduction of the occupation specific dispensation for engineers has further compounded the problem.

The department has also experienced challenges with regard to meeting employment equity targets in respect of the disabled. This is largely due to the fact that buildings and facilities are not "disabled friendly". The remedy to renovate buildings so that they are more accessible for persons with disability is a long term solution. However, it is one that will be very expensive to undertake.

#### 7.3 Risk management

PROGRAMME	IDENTIFIED RISK	RISK MITIGATION
1. Administration	Lack of appropriate information technology systems to assist the department in making data driven decisions with regard to integrated project management and financial management systems	Implement a project management system
	Lack of reliable and comprehensive data to inform strategic planning	Develop systems and capacity for strategic planning and delivery management
	Lack of skills and capacity	Recruit and retain appropriately skilled staff
	Procurement of services and goods	Effective implementation of supply chain management
	Budget constraints hindering the department from meeting its objectives	Motivate for additional funding and ensure optimal usage of available funds

## 8. Programme 2: Transport Infrastructure

The purpose of this programme is to promote accessibility and the safe, affordable movement of people, goods and services through the delivery and maintenance of transport infrastructure that is sustainable, integrated and environmentally sensitive, and which supports and facilitates social empowerment and economic growth.

This includes the following:

- To construct, re-construct, upgrade and rehabilitate road and transport infrastructure.
- To effectively maintain road and transport infrastructure
- Provides infrastructure planning for all modes of transport including the movement of goods and passenger to integrate transport and spatial planning, integrated modal transport facilities and systems including non motorised transport.
- To facilitate the provision of road safety audits on all transport modes of movement.
- The provision of data collection services; research to provide management information systems for the provincial road network. (e.g.: road condition, traffic counts and accident data).
- To provide design, of road and transport infrastructure including all necessary support functions such as Environmental Impact Assessments, Traffic Impact Assessments, survey, expropriation, material investigations and testing.

## 8.1 Strategic objectives

	Strategic Objectives	Linkage to Strategic Goals
1	A balanced and equitable transport network through infrastructure development	Goals 1 and 2
2	Provincial road network maintenance	Goals 1, 2 and 4

Strategic Objective 1	A balanced and equitable transport network through infrastructure development	
Objective Statement	The department will endeavour to develop a balanced and equitable road network to 32,100km of declared roads by providing infrastructure such as roads, pedestrian bridges and non motorised transport infrastructure to allow for safe access to public facilities (1,750kms of new access roads and 70 pedestrian bridges).	
Baseline <sup>2</sup>	29,965kms of declared roads 32 Pedestrian bridges	
Justification	<ul> <li>Provide access</li> <li>Appropriate level of service</li> <li>Increased safety</li> <li>Increased access to social, economic and public facilities</li> <li>Decrease in disparities</li> </ul>	
Links	<ul> <li>Rural development</li> <li>Creating decent work and ensuring economic growth</li> <li>Social and economic infrastructure</li> <li>Nation building and good governance</li> <li>Cohesive and sustainable communities</li> <li>Sustainable resource management</li> <li>Economic growth</li> </ul>	

<sup>2.</sup> Department of Transport Annual Report, 2008/2009, and Department of Transport Infrastructure Plan, 2009.



Strategic Objective 2	Provincial road network maintenance	
Objective Statement	The department will strive to maintain the provincial road network in a sustainable manner so that 10% of the road network is in a poor to very poor condition, to ensure the safety of road users and the retention of network asset value.	
Baseline <sup>3</sup>	52% of the blacktop road network is in a poor to very poor condition. 43% of the required maintenance funding is received.	
Justification	<ul><li>Support a safe road environment</li><li>Retain lifespan of road network</li></ul>	
Links	<ul><li>Safety</li><li>Value for money</li><li>Preserving access</li></ul>	

#### 8.2 Resource considerations

#### **Expenditure trends**

The department has continually faced challenges with regard to funding in order to meet the Province's infrastructure requirements. This is illustrated by the following: if it is assumed that 80% of all roads are in good or very good condition, then for 2010/11 at least R3,9 billion was required to adequately maintain the road network. However, only R1,6 billion was received for this purpose. Clearly, this is less than 50% of the requirement. Hence, the continual backlog in funding exacerbates infrastructure maintenance and constrains the department in fulfilling its mandate.

The increasing costs in respect of construction due to rising inflation, the economic recession and the construction boom created by the 2010 Soccer World Cup has also contributed to funding and delivery woes.

#### **Municipal capacity**

The department has been faced with a constraint pertaining to the capacity of staff in most of the municipalities with regard to the completion of relevant Integrated Transport Plans (ITPs). It has been found that staff in the municipalities lack the necessary skills and experience in the fields of transportation planning. As such, the department has been continually providing assistance in this regard.

#### 8.3 Risk management

PROGRAMME	IDENTIFIED RISK	RISK MITIGATION
2. Transport Infrastructure	Quality of information available with regard to road infrastructure planning	Initiate a planning programme that will ensure that the information used in planning is sufficiently comprehensive, up to date and accurate in order to adequately plan for the short and long term roads programmes
	Inadequate funding	Motivate for additional funding and ensure optimal usage of available funds
	Increase in heavy freight traffic on routes alternative to toll roads	Develop strategies for enforcement and monitoring

<sup>3.</sup> Department of Transport Infrastructure Plan, 2009.



Lack of integrated planning across spheres	Ensure co-operative governance and the co- ordination of the department's projects with other government spheres
Huge backlog in construction and maintenance of road infrastructure network in order to meet the minimum equity standards	Prioritise construction and maintenance needs and utilise innovative techniques and technology.
Effects of global warming and climate change on the road networks.	<ul> <li>Promotion of moving freight from road to rail</li> <li>Promotion of public transport usage.</li> <li>Promotion of non motorised transportation (e.g bicycles)</li> </ul>
Inadequate communication between and within the different spheres of government	Establish formal consultative forums on public and freight transport
Information resources on public and freight transport are limited and difficult to access	Co-ordinate efforts to gather useful information through the public transport planning processes and programmes of freight information gathering.



## 9. Programme 3: Transport Operations

The purpose of this programme is to plan, regulate and facilitate the provision of integrated land transport services through co-ordination and co-operation with national planning authorities, CBO's, NGO's and the private sector in order to enhance the mobility of all communities particularly those currently without or with limited access.

This includes the following:

- To manage/co-ordinate and facilitate the transport safety and compliance in all transport modes with related legislation, regulations and policies through pro-active and reactive tactics and strategies This includes the monitoring of public transport operators in terms of national and provincial legislation to ensure safety of commuters.
- This will include safety education, awareness, training and development of operators to enable them to provide the required level of service delivery.
- To manage and operate public transport systems and the support services required such as;
   Mass movement systems, Intelligent traffic systems, Fare management systems, Integrated ticketing system, electronic traffic signs, etc.

## 9.1 Strategic objectives

	Strategic Objective	Linkage to Strategic Goals
1	An integrated land transport system	Goals 1 and 3

Strategic Objective 1	An integrated land transport system	
Objective Statement	To plan and promote an affordable, sustainable and integrated land transport system that seeks to meet the needs of the people by coordinating with all District Municipalities.	
Baseline <sup>4</sup>	Co-ordinate 3 Integrated Public Transport Networks (IPTN's)	
Justification	<ul> <li>Access to livelihood</li> <li>Cheaper transport</li> <li>Reduction in traffic congestion</li> <li>Facilitators of empowerment of Public Transport Operators</li> </ul>	
Links	<ul> <li>Safety</li> <li>Mobility</li> <li>Access</li> <li>Access to employment</li> <li>Economic development</li> </ul>	

<sup>4.</sup> Department of Transport Annual Report, 2008/2009.

#### 9.2 Resource considerations

## **Municipal capacity**

The department has been faced with a constraint pertaining to the capacity of staff in most of the municipalities with regard to the completion of relevant Integrated Transport Plans (ITPs). It has been found that staff in the municipalities lack the necessary skills and experience in the fields of transportation management. As such, the department has been continually providing assistance in this regard.

## 9.3 Risk management

PROGRAMME	IDENTIFIED RISK	RISK MITIGATION
3.Transportation Operations	Shortage of skills and experience in the fields of transportation management, in the municipal sphere	Provide technical support to municipalities in public transport management
	Lack of trained resources to implement specialised road safety education programmes in the province	Capacitate staff to implement road safety education projects
	Unsafe and unreliable passenger and freight transport.	<ul> <li>Public transport policies in place.</li> <li>Compliance with current legislation.</li> <li>Coordination of public transport integrated network plans.</li> <li>Promoting revised legislation</li> </ul>
	Increase in the number of road accidents and fatalities	Public education and awareness



## 10. Programme 4: Transport Regulation

The purpose of this programme is to ensure the provision of a safe transport environment through the regulation of traffic on public infrastructure, law enforcement, registration and licensing of vehicles and drivers.

This includes the following:

- To monitor and control the registration and licensing of all motor vehicles and to render services regarding the administration of applications in terms of legislation.
- Implementation of laws and regulation relating to vehicle registration and licensing, vehicle fitness testing and driver fitness testing.
- The management, approval and control of registering of transport operators and the issuing
  of all licences and permits required in terms of legislation. The management and control of
  registering of transport operators and the issuing of all licenses and permits required in terms
  of legislation.
- To maintain law and order for all modes of transport by providing quality traffic policing (law enforcement) services as stipulated by relevant legislation. This also includes overloading control along the road network.

## 10.1 Strategic objectives

	Strategic Objective	Linkage to Strategic Goals
1	A safe road environment through effective law enforcement	Goal 4

Strategic Objective 1	A safe road environment through effective law enforcement		
Objective Statement	The department seeks to reduce injuries and fatalities by 6% per annum, to 8.6 fatalities per 100 million vehicle kilometres through regulation and enforcement		
Baseline <sup>5</sup>	10.64 fatalities per 100 million vehicle kilometres		
Justification	<ul><li>To save lives</li><li>Safety of commuters and operators</li><li>Reduce conflict</li></ul>		
Links	<ul><li>Road traffic safety</li><li>Public Transport Safety</li></ul>		

<sup>5.</sup> Road Traffic Management Report (RTMC), September 2009.

#### 10.2 Resource considerations

#### Key staff trends

The department is also faced with challenges in respect of efficient enforcement activities due to the fact that the service provided by traffic officers has not been declared as an essential service. The department has limited capacity to provide a 24 hour patrol service to enforce road traffic rules and regulations. Negotiations with the National Department of Transport and the Department of Public Service and Administration have not been very fruitful in this regard.

## 10.3 Risk management

PROGRAMME	IDENTIFIED RISK	RISK MITIGATION
4. Transport Regulation	Lack of legislative mandate for the Road Traffic Inspectorate to provide a 24- hour service	Plan to implement 3 shifts providing 24 hours service
	Incidence of fraud	Increased monitoring and inspections
	Increase in the number of road accidents and fatalities and an unsafe road environment	<ul> <li>Testing stations registered and audited.</li> <li>Advanced technology in law enforcement</li> <li>Undertaking multi disciplinary road blocks</li> <li>Goal directed M&amp;E on test stations/DLTC</li> </ul>



## 11. Programme 5: Community Based Programmes

The purpose of this programme is to direct and manage the implementation of programmes and strategies that lead to the development and empowerment of communities and contractors.

This includes the following:

- The management and co-ordination of the Expanded Public Works Programmes.
- Development of programmes to further Broad Based Black Economic Empowerment
- Develop programmes to bring about the development and empowerment of impoverished communities.

## 11.1 Strategic objectives

	Strategic Objectives	Linkage to Strategic Goals
1	BBBEE and SMME development	Goals 1, 2 and 3
2	Job creation and poverty alleviation	Goals 1, 2, 3 and 4

Strategic Objective 1	BBBEE and SMME development		
Objective Statement	The department will promote and support BBBEE and SMME development through empowerment programmes and policies		
Baseline <sup>6</sup>	60% of contracts awarded to emerging and BBBEE contractors 40,000 Zibambele contractors 100 Vukuzakhe contractors trained		
Justification	<ul> <li>Economic growth</li> <li>Promotion of sustainable broad based black economic empowerment</li> <li>Rural development</li> <li>Training and development of SMMEs</li> <li>Education and skills for all</li> </ul>		
Links	<ul><li>Economic development</li><li>Decent and sustainable work opportunities</li><li>Education and skills for all</li></ul>		

<sup>6.</sup> Department of Transport Annual Report, 2008/2009.



Strategic Objective 2	Job creation and poverty alleviation		
Objective Statement	The department will support job creation and poverty alleviation through labour intensive methods that seek to meet the social and developmental needs of the people and province, through the implementation of EPWP principles (285,000 persons employed and 26,200,000 person days of work created).		
Baseline <sup>7</sup>	44,885 persons employed 3,777,181 person days of work created		
Justification	<ul><li>Economic and social development</li><li>Poverty alleviation</li><li>Job creation</li></ul>		
Links	<ul> <li>Economic, social and rural development</li> <li>Community needs</li> <li>Food security</li> <li>Job creation</li> <li>Poverty alleviation</li> <li>Education and skills for all</li> <li>Creating decent work</li> <li>Social and economic infrastructure</li> <li>Nation building and good governance</li> <li>Cohesive and sustainable communities</li> </ul>		

## 11.2 Resource considerations

#### **Funding**

The department has always been severely constrained by a lack of sufficient funding to meet all our service delivery requirements. As a consequence thereof, the ability of the department to create greater employment opportunities for previously disadvantaged contractors has been limited.

## 11.3 Risk management

PROGRAMME	IDENTIFIED RISK	RISK MITIGATION
5. Community	Inability of the department to	Form partnerships to create more
Based Programmes	provide sustainable and sufficient	opportunities
	empowerment opportunities in	
	terms of the current budgets	

<sup>7.</sup> Department of Transport Annual Report, 2008/2009.

# **PART C: LINKS TO OTHER PLANS**

# 14. Links to the long-term infrastructure and other capital plans

Table 1: Links to long term infrastructure plan

		_		Type of	Target	Estimated	Project	Duration
No.	Project Name	Programme	Project details	infrastructure	Outputs	Project Cost (R1000's)	Start	Finish
1. Ne	w and replaceme	ent assets						
1.	P577 Duffs Road	Programme 2:	Construction in Ethekwini from Umngeni Road to Clermont	Roads - Tarred	14	860,000	2003	2012
2.	P700	Programme 2:	Construction from Ulundi to Richards Bay	Roads - Gravel	95	750,000	2003	2013
3.	Access Roads	Programme 2:	Rural access: new road construction	Roads - Tarred	14,000	5,400,000	1996	2025
4.	Pedestrian Bridges	Programme 2:	Rural access: new pedestrian bridges	Bridges/Culvets	474	1,200,000	2006	2030
Total	new and replace	ement assets				8,210,000		
2. Ma	intenance and re	pairs						
1.	Routine	Programme 2:	Routine maintenance	Roads - Tarred & Gravel	29,965	2,285,000	annual	annual
2.	Preventative	Programme 2:	Preventative maintenance	Roads - Tarred & Gravel	5,115	1,600,000	annual	annual
Total	maintenance an	d repairs			•	3,885,000		
Upgr	ades and additio	ns						
1.	P496 John Ross Highway	Programme 2:	Upgrade from Empangeni to Richards Bay	Roads - Tarred	16	915,000	2005	2013
2.	P318 Sani Pass	Programme 2:	Upgrade of international access between Lesotho and South Africa	Roads - Tarred	32	490,000	2006	2015
3.	DubeTrade Port Roads	Programme 2:	Upgrade access to new Dube Trade Port and King Shaka International Airport	Roads – Tarred	35	1,250,000	2007	2015
4.	ARRUP Roads	Programme 2:	ARRUP: upgrading of roads	Roads - Tarred	400	2,375,000	2001	2013
5.	Access Roads	Programme 2:	Rural access: upgrading of roads	Roads - Gravel	2,500	11,000,000	2003	2030
Total upgrades and additions				16,030,000				
Reha	bilitation, renova	tions and refurb	ishments					
1.	Rehabilitation	Programme 2:	Rehabilitation of Blacktop roads	Roads - Tarred	490	735,000	annual	annual
Total	rehabilitation, re	enovations and re	efurbishments		<u></u>	28,860,000		

# 15. Conditional grants

The previous Infrastrucutre Grant to Provinces has been withdrawn and replaced by Provincial Roads Maintenance Grant for the 2011/2012 financial year.

Name of grant	Infrastructure Grant to Provinces	
Purpose	To help accelerate construction, upgrading and rehabilitation of new and existing infrastructure in education, roads, health and agriculture; to enhance the application of labour intensive methods in order to maximize job creation and skills development as encapsulated in EPWP guidelines; and to enhance capacity to deliver infrastructure	
Performance indicator	tor Kilometres of road upgraded form gravel to Blacktop Kilometres of new gravel road constructed Number of pedestrian bridges constructed	
Continuation	The grant is to be reviewed after five years	
Motivation	The grant ensures that the Provinces give priority to infrastructure construction, maintenance, upgrading and rehabilitation, and support rural development and accelerated and shared growth initiatives in line with Government priorities, while stimulating the use of labour intensive methods to create jobs and develop the right skills.	

Name of grant	Provincial Roads Maintenance Grant	
Purpose	To supplement provincial roads investments and support preventative, routine and emergency maintenance on provincial road networks and ensure provinces implement and maintain road asset management systems	
Performance indicator	Collected traffic volumes data and pavement condition data Updated road asset management systems Squared kilometres of of preventative, routine and emergency maintenance work	
Continuation	The grant is ongoing, but will be subject to periodic review	
Motivation	The grant ensures that the Provinces give priority to road infrastructure maintenance and promote efficiency in road investment	

Name of grant	Expanded Public Works Incentive Grant to Provinces
Purpose	To incentivise provincial departments to increase job creation efforts in infrastructure, environment and culture programmes through the use of labour-intensive methods and the expansion of job creation in line with the Expanded Public Works Programme (EPWP) guidelines
Performance indicator	Number of jobs created Number of Full Time Equivalents
Continuation	Grant continues until the end of the 2013/14 financial year subject to review



Motivation	This grant is intended to incentivise and reward performance on the EPWP. This
	incentive will be paid out based on the performance of provincial departments

Name of grant	Public Transport Operations Grant
Purpose	To Provide supplementary funding towards public transport services provided by Provincial departments of Transport
Performance indicator	Number of routes subsidised Number of vehicles kilometre subsidised
Continuation	The grant is for three years and subject to review
Motivation	The fund is intended to supplement provincial subsidised services to incorporate the conversion of the existing interim commuter bus services subsidies with negotiated contracts that are per kilometre based and are supportive of intermodal efficiencies in public transport

## 16. Public entities

The department does not have any public entities and will not be responsible for any in the five year period.

# 17. Public-private partnerships

The department has not entered into any public-private partnerships.

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